### **Housing Preparedness Index**

### A Resource Guide

The Housing Preparedness Index (HPI) is aimed at providing a framework to help local officials and concerned citizens think through the strengths and weaknesses of the local housing market. The specific intent is to help identify potential policies and strategies to address housing issues within the community. There are no necessarily correct or wrong answers. The HPI has two objectives: (1) a tool to help inform a broader discussion around housings issue within the community, (2) insert specific policy or strategy options related to housing. In the end, the insights gained from the HPI are from the conversations that occur when discussing each question. Upon completion of the HPI local officials and members of the community are encouraged to think about the next steps in improving the housing market for residents of the community.

The HPI is designed to elicit conversation around a series of housing related issues including:

- Existing comprehensive plans that address housing.
- Enforcement of existing policies related to housing.
- Does the community have a sufficient understanding of the local housing market?
- Local Capacity to Address Housing Issues.
- Resources for Addressing Housing Issues.

Within each block are a set of "yes/no" questions that are aimed at initiating a conversation about sound public policy practices or housing related strategies at the local level. The questions are not aimed at addressing specific public policy questions, such as how land use zoning laws should be structured but rather the environment that is necessary for effective identification and implantation of housing related policies and/or strategies at the local level. The questions are often ordered in a manner to build off the prior question. At times, the primary question may be answered "no" which means that the subsequent questions in the block may be unsuitable. Alternatively, one view the subsequent questions as how the community might proceed in addressing the initial question.

The intent of this document is to provide an overview of the "teaching objectives" behind each specific question. This is a "living" index and can, and should be, altered for specific educational settings. The knowledge of the local educator must help inform which questions to include or remove. It is also important to keep in mind that while the questions are phrased in a manner that the greater the number of questions answered "yes" the more effective local housing policies. The overall intent of the HPI is to stimulate discussion amongst elected local government officials and concerned citizens while injecting ideas about housing policy/strategies into the conversation.



### **Existing Comprehensive Plans**

Many communities have Comprehensive Plans in place that cover a range of topics including land use policies (e.g., zoning regulations) and housing elements. The effective of these Comprehensive Plans, however, are not always clear. This block of questions is aimed at helping structure a conversion around the Comprehensive Plan and how it may, or may not, relate to local housing issues. If the community has a Comprehensive Plan in place, how well known is the plan, and/or how up to date is the plan? If the community has no Comprehensive Plan in place, it may be a starting point for the community. If a Plan is in place, people are aware of the Plan and it is considered up to date, what insights about addressing housing issues can be gained by revisiting the Plan? If the community does not have a Comprehensive Plan and is reluctant to undertake comprehensive planning, or at a minimum land use planning, the community may not be in a position to address housing issues.

### **Enforcement of Current Policies**

Many communities' concerns around the local housing market can be grouped into two broad categories: (1) availability of affordable housing and (2) quality of the existing housing stock. This block of questions is aimed at ensuring minimum quality standards for existing housing. If the community has a set of up to date policies concerning housing within the community, are those policies enforced? If the policies (e.g., building codes) are not enforced, then the policies are ineffective at maintaining quality housing. If the community is unwilling or reluctant to enforce current housing policies, this the community may not be in a position to address housing issues. The set of questions is also aimed at suggesting what a set of housing quality policies might contain (e.g., building codes).

### **Housing Market**

The housing market is a complex one that is not necessarily easy to understand. How well understood is the actual housing market: are discussions based on perceptions or a true understanding of the market? Do perceptions about the housing market match the realities of the market? While Housing-CEA program is aimed at providing a broad overview of the local housing market, the overview might not be sufficiently detailed to address specific housing issues. Does the community need to further explore the housing market to make more informed decisions?

#### Local Capacity to Address Housing Issues

What are the existing resources available in the community to address housing issues? Are the available resources being used to their fullest advantage? If the community responds "no" to these questions, potential future policies/strategies might be identified. Notions such as "land trusts" [land owned by the local government or nonprofit that can be leased, long-term, at reduced rates to builders to reduce the costs of land] and "land banks" [the local government purchases key parcels of land to ensure a critical mass of land for future residential development or public use] are introduced.

#### **Resources for Addressing Housing Issues**

To what extent is the community pursuing financial resources to leverage housing issues? There are numerous program (grants) at the federal and state level that are available to communities to address a wide range of housing issues. To what extent are communities tapping into these resources? Are there community nonprofits or foundations that are tapping into resources to assist the community in addressing housing issues?

## **Existing Plans/Policies Related to Housing**

Yes	No	Not Sure	
••••• • • •	••••• • • •	••••• • • • • • •	We have a comprehensive plan in place that identifies our vision of our com- munity?
• • • • • • • • •	••••• • • •	• • • • • • • • •	Our comprehensive plan has identified land use patterns related to residential, commercial, industrial, agriculture and mixed uses?
• • • • • • • • • • •	••••• • • • • •	• • • • • • • • • • • • •	As a community we have revisited and updated our comprehensive in the past five years as the conditions of our community change?
•••• • • •	••••• ••••	••••• • • • • • •	We have developed, implemented and enforce land use regulations that guide the location of future development and protect prized features of our community?
••••• • • •	••••• • • •	••••	Housing is explicitly addressed in the comprehensive plan?
• • • • • • • • • • • •	•••••• • • • •	• • • • • • • • • • • • •	The housing elements of the comprehensive plan have been reviewed by a citizens committee in the last five years?
• • • • • • • • • • •	••••• • • • • • •	• • • • • • • • • • •	Major actors in the housing market (e.g., bankers, contractors, developers, real estate brokers, local government) coordinate their efforts to support the plan?
• • • • • • • • • • •	• • • • • • • •	• • • • • • • • • • •	Any recommended changes to the housing elements of the comprehensive plan have been adopted by local government?
• • • • • • • • • • •	••••• • • • •	• • • • • • • • • • • • •	Provisions are made for single and multi-family housing?
• • • • • • • • • • •	• • • • • • • • • • •	• • • • • • • • • • •	Minimum lot size is flexible enough to allow for "starter home" development?
• • • • • • • • • • •	••••	• • • • • • • •	The land use plan allows for higher density residential development to facili- tate more affordable housing?
••••• • • • • • •	••••• • • • • • •	••••• • • • • • •	Accessory dwelling units (ADUs), (e.g., in-law suites, granny flats, or accesso- ry apartments) are allowed for additional living quarters on single-family lots?



## **Existing Housing Codes/Policies**

Yes	No	Not Sure	
• • • • • • • • • • • •	• • • • • • • • •	• • • • • • • • •	We have adopted and enforce a housing code to require developers and builders to meet minimum quality levels?
• • • • • • • • • • • •	• • • • • • • • •	• • • • • • • • •	Our housing code is designed to encourage owners of residents to provide basic maintenance?
• • • • • • • • • • •	• • • • • • • • • • • •	• • • • • • • • • • • • •	Our housing code is designed to treat landlords (owners of rental properties) and homeowners the same?
• • • • • • • • • • •	••••• • • • • • •	••••• • • • • • •	The community has a well-established understanding of what "substandard" housing means?
• • • • • • • • • • •	••••• • • • • • •	• • • • • • • • • • • •	We vigorously enforce housing codes to encourage property owners to up- grade or sell poorly maintained properties?
• • • • • • • • • • •	••••• • • • • • •	• • • • • • • •	We vigorously pursue payment of delinquent property taxes to pressure own- ers of abandoned or underused properties to sell?
••••• • • •	• • • • • • • • • • • •	• • • • • • • • • • •	To address habitually poorly maintained, underused, or abandoned properties we are willing to use statutory authority to condemn and redevelop the prop- erty?
• • • • • • • • • • •	• • • • • • • • • • •	• • • • • • • • • • • • •	Does the community allow for "planned unit development overlays" or allow- ances for flexibility on zoning restrictions?
• • • • • • • • • • •	••••• • • • • • •	••••• • • •	We have revised and/or streamlined the development review and re-zoning process?
• • • • • • • • • • • •	••••	••••• • • • • • •	We have revised and/or streamlined the building permitting process?



# **Understanding of Local/Regional Housing Market**

Yes	No	Not Sure	
••••• • • •	••••• • • •	••••• • • •	The community has conducted an analysis of the local/regional housing mar- ket sufficient to make informed decisions?
••••• • • • •	••••• • • •	• • • • • • • • •	A "healthy" housing market requires a certain level of "churn" (housing offered for sale or rentals becoming available), is the level of "churn" acceptable?
••••• • • • • • •	••••• • • • • •	• • • • • • • • • • • • •	The community has land available for residential growth?
••••• • • • •	••••• • • • • • •	••••• • • • • • •	The community has the proper balance between housing for purchase as well as for rental?
• • • • • • • • • • •	• • • • • • • •	• • • • • • • •	Members of the community communicate regularly with local businesses to see if inadequate housing is a barrier to hiring or expanding operations?
***** * * *	••••• ••••	• • • • • • • • • • • • •	There is a good flow of information between the major actors in the housing market (e.g., bankers, contractors, developers, real estate brokers) and local government officials and concerned citizens?
• • • • • • • • • • •	••••• • • • • • •	••••• • • • • • •	The community has adequately assessed the capacity of the community to accept a growth in population associated with new housing development?
••••• • • • •	•••••• ••••	••••• • • • •	Can people who work in the community afford to live in the community?
• • • • • • • • • • •	•••••	••••• • • •	Are local jobs of sufficient quality (wages) to support the local housing mar- ket?
••••• • • •	••••• • •	••••• • • • • • •	Is there a "Community Action Program" (CAP) within your county focused on addressing poverty within the community?
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# Local Capacity to Address Housing Issues

Yes	No	Not Sure	
• • • • • • • • • • • •	• • • • • • • • •	• • • • • • • • •	We have a local public or non-profit agency charged with developing afford- able housing?
• • • • • • • • •	• • • • • • • • •	• • • • • • • • • • • • •	We have an Ombudsman Office to help tenants address issues related to fair housing rights?
• • • • • • • • •	• • • • • • • • •	• • • • • • • • • • • • •	There exists an active "Habitat for Humanity" type program in the communi- ty?
• • • • • • • • •	• • • • • • • • •	• • • • • • • • • • • • •	Are there community resources to aid people with short-term housing crises?
• • • • • • • • •	• • • • • • • • •	• • • • • • • • •	ls there transitional housing for people moving from homelessness to perma- nent housing?
• • • • • • • • • • • •	····	••••• • • • • • •	There are "retirement community" housing opportunities for older residents?
• • • • • • • • • • • •	••••• • •	•••••	There is sufficient "assisted living" housing for older residents?
• • • • • • • • • • • •	• • • • • • • • • • • • •	• • • • • • • • • • • • •	The community has a "land trust" program?
• • • • • • • • • • •	••••• • • •	••••• • • • • • •	The community has a "land bank" program to create a critical mass of land for development or public use?
• • • • • • • • • • •	••••	•••• • • •	The community has a "place-making" program to improve the attractiveness of the community to potential future residents?



## **Resources for Addressing Housing Issues**

Yes	No	Not Sure	
••••• • • •	• • • • • • • • • • • • •	• • • • • • • • •	We regularly apply for state and federal community development grants to aid us in addressing housing issues?
••••• • • •	••••• • • • •	••••• • •	We actively monitor HUD, WHEDA, USDA, EDA and other state and feder- al agencies for grant opportunities to support our efforts around housing?
••••• • • •	• • • • • • • •	••••	We have the resources to fund local home repair loan and grants programs?
••••• • • •	••••• • • •	••••• • •	The community has successfully secured funding for homeless assistance in the past five years?
••••• • • • •	• • • • • • • • •	••••• • • •	The community has used Community Development Block Grants for housing including rehabilitation in the past five years?
••••• • • • •	• • • • • • • • • • • •	••••• • • • • • •	Local financial institutions are working together to ensure that there is a pool of money for developers to refurbish existing housing, build affordable, and to help encourage "first movers"?
••••• • • •	••••• • • •	• • • • • • • • • • • • •	The community has used grant money to tear down inferior housing and sell lots to developers?
• • • • • • • • • • •	• • • • • • • • •	• • • • • • • • • • • •	The community has used grant money to offset landfill disposal costs associ- ated with redevelopment?
••••• • • • •	• • • • • • • • • • • •	• • • • • • • • • • • • •	There is a community "down payment assistance" program for first time homebuyers?
• • • • • • • • • • •	• • • • • • • • • • • • •	• • • • • • • • • • •	We work with first time home buyers through mortgage insurance subsidy programs?
••••• • • •	0 0 0 0 0 0 0 0 0 0 0 0 0 0	••••• • • • •	The community regularly works with local banks to ensure that they are working on affordable housing issues as part of their Community Reinvest Act (CRA) obligations?
••••• • • • • • •	••••• • • •	••••• • • • • • •	We have explored using an "Affordable Housing TIF Extension" to extend the life of a TID by one year and use the proceeds to help with affordable hous-ing?
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## **Additional Comments**

